

## **Project Eagle Eye - Combating Criminal Narcotics Activity Along Southern Border**

Contract Number: 2010-DG-BX-0020

SAP Grant Number: 480268

Requested: \$747,845

**Award: \$747,845**

Field Manager: **JOHN WALS**

Accountant: GARY TURNER

Grant Coordinator: DAVID SMITHWICK

Valid from Date: **7/1/2010**

Valid to Date: 6/30/2012

PUBLIC RECORDS  
Released pursuant to  
A.R.S. 39-121, Et. Seq.  
To:

U.S. DEPARTMENT OF JUSTICE  
OFFICE OF JUSTICE PROGRAMS

**Recovery Act – State and Local Law Enforcement Assistance Program: Combating  
Criminal Narcotics Activity Stemming from the Southern Border of the United States**

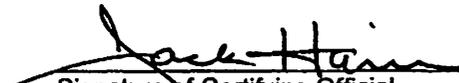
Certification as to Recovery Act Reporting Requirements

On behalf of the applicant entity named below, I certify the following to the Office of Justice Programs, U.S. Department of Justice:

I have personally read and reviewed the section entitled "Accountability and Transparency under the Recovery Act" in the program announcement for the Recovery Act grant program identified above. I have also read and reviewed section 1512(c) of the American Recovery and Reinvestment Act of 2009 (Public Law 111-5), concerning reporting requirements for grants. I agree that the applicant will comply with the reporting requirements set forth therein with respect to any grant the applicant may receive under the Recovery Act grant program identified above.

I acknowledge that a false statement in this certification may be subject to criminal prosecution, including under 18 U.S.C. § 1001. I also acknowledge that Office of Justice Program grants, including certifications provided in connection with such grants, are subject to review by the Office of Justice Programs, and/or by the Department of Justice's Office of the Inspector General.

I have authority to make this certification on behalf of the applicant entity (that is, the entity applying directly to the Office of Justice Programs).

  
\_\_\_\_\_  
Signature of Certifying Official

Jack Harris

\_\_\_\_\_  
Printed Name of Certifying Official  
Public Safety Manager

\_\_\_\_\_  
Title of Certifying Official  
City of Phoenix

\_\_\_\_\_  
Full Name of Applicant Entity

4-15-09  
\_\_\_\_\_  
Date

U.S. DEPARTMENT OF JUSTICE  
OFFICE OF JUSTICE PROGRAMS

**Recovery Act – State and Local Law Enforcement Assistance Program: Combating  
Criminal Narcotics Activity Stemming from the Southern Border of the United States**

General Certification as to Requirements for Receipt of Funds  
for Infrastructure Investments

On behalf of the applicant state or unit of local government (including tribal government) named below, I certify the following to the Office of Justice Programs ("OJP"), U.S. Department of Justice:

I have personally read and reviewed the section entitled "Eligibility" in the program announcement for the Recovery Act grant program named above. I also have personally read and reviewed section 1511 of the American Recovery and Reinvestment Act of 2009 (the "Recovery Act"), which requires a specific certification prior to receipt of Recovery Act funds for infrastructure investments.

*Initial the statement that applies:*

*JH*

The applicant identified below **does not intend to use** any portion of any funds received under this Recovery Act grant program for any infrastructure investment. Should this intention change, the applicant will promptly notify OJP, and (except to the extent, if any, that OJP has given prior written approval to expend funds to conduct the review and vetting required by law) will not draw down, obligate, or expend any funds received under this Recovery Act program for any infrastructure investment project until section 1511 of the Recovery Act has been satisfied, and an adequate project-specific certification has been executed, posted, and submitted to OJP.

The applicant identified below **does intend to use** some or all of any funds received under this Recovery Act grant program for one or more infrastructure investment projects. Except to the extent, if any, that OJP has given prior written approval to expend funds to conduct the review and vetting required by law, I agree that the applicant entity will execute, post, and submit to OJP, prior to obligating, expending, or drawing down funds for such project, a project-specific certification that satisfies all of the requirements of section 1511 (including execution by the Governor, mayor, or other chief executive, as appropriate) for each such infrastructure investment project.

U.S. DEPARTMENT OF JUSTICE  
OFFICE OF JUSTICE PROGRAMS

General Certification as to Requirements for Receipt of Funds  
for Infrastructure Investments

I acknowledge that a false statement in this certification may be subject to criminal prosecution, including under 18 U.S.C. § 1001. I also acknowledge that Office of Justice Program grants, including certifications provided in connection with such grants, are subject to review by the Office of Justice Programs and/or by the Department of Justice's Office of the Inspector General.

I have authority to make this certification on behalf of the applicant (that is, the governmental entity applying directly to the Office of Justice Programs).



\_\_\_\_\_  
Signature of Certifying Official

**Jack Harris**

\_\_\_\_\_  
Printed Name of Certifying Official

Public Safety Manager

\_\_\_\_\_  
Title of Certifying Official

City of Phoenix

\_\_\_\_\_  
Full Name of Applicant Government Entity

4-15-09  
Date

**Program Abstract**  
**City of Phoenix – Project “Eagle Eye” Request: \$747,845**

**Category I: Combating Criminal Narcotics Activity Along The Southern Border**

In recent years, the Phoenix metropolitan area has emerged as a major distribution hub for narcotics activity and human smuggling operations because of its close proximity to the U.S. - Mexico border (approximately 180 miles). **The City of Phoenix was recently designated the “Kidnapping Capital” of the United States and is only second worldwide in these crimes to Mexico City. The significant increase in these violent, border related crimes of kidnappings and home invasions in recent years is directly connected to drug distribution and human smuggling operations.** In many cases, teams of suspects dressed in tactical gear, wearing police insignias, armed with tremendous firepower, are carrying out their criminal operations in Phoenix.

Combating these complicated, ever changing criminal organizations requires significant intelligence gathering and sophisticated investigative techniques to include surveillance, GPS tracking and other covert counter-investigative methods. Our response has been hindered due to our inability to provide the needed technical support. Project “Eagle Eye” will expand the capabilities of our Technical Surveillance Unit with the reinstatement of a sworn detective and the addition of a criminal intelligence analyst as well as essential equipment to support our collaborative efforts to combat drug, border violence and related criminal activity.

Although this is a City of Phoenix proposal, this project will directly support our efforts as a partner in HIDTA and other multi-jurisdictional task forces. Our overall goals are to create jobs and control, reduce, and/or prevent criminal narcotics activity, including drug-related crime and violence in a High-Intensity Drug Trafficking Area stemming from the Southern border with the United States. Overall, this proposal will allow Phoenix to:

- 1) Add a sworn Detective position and hire a criminal intelligence analyst to resolve backlog issues associated with technical surveillance needs and increase our intelligence gathering and analysis capabilities to address the dramatic increase in border related violence.
- 2) Purchase needed equipment to augment our Technical Services Unit to enhance the support we provided to narcotics and border related violence interdiction operations.

The sworn detective addition will boost the unit to 5 personnel and the added criminal intelligence analyst will conduct research and analyze information collected that identifies associations between criminals and crime groups. Our strategy will be to enhance our current efforts utilized as part of our HIDTA initiative as well as to provide support for our local non-HIDTA partners. Our current strategy of utilizing a designated Home Invasion / Kidnapping Enforcement, multi-jurisdictional team will also be enhanced. We will continue with our undercover capabilities and our intelligence model to target offenders and major operations and track numbers of Drug Trafficking and Money Laundering Organizations dismantled and or disrupted with the assistance of Project “Eagle Eye.” We will continue to share information locally and regionally through the regional information sharing systems and our Fusion Centers as we support our extensive network of partners in our overall joint efforts to combat narcotics and border violence related crimes.

## Statement of Problem:

Phoenix ranks first in the nation for kidnappings and second worldwide only to Mexico City. In 2008, there were nearly 4,900 robberies reported, kidnappings topped 300 and home invasions statistics were approaching 400. Reuters' national headline on October 8, 2008 read, "Criminals targeted in U.S. Kidnap Capital."

"PHOENIX (Reuters) - The criminal underworld in the sun-baked Arizona capital of Phoenix has long enjoyed the hot money profits from illicit smuggling of drugs and people over the border from Mexico. But now its members are living in fear as they are stalked by kidnapers after their proceeds, authorities say. Police in the desert city say specialized kidnap rings are snatching suspected criminals and their families from their homes, running them off the roads and even grabbing them at shopping malls in a spiraling spate of abductions."

Kidnappings in Phoenix have increased nearly 70% in the past four years. In the first three months of 2009 alone, there have been 101 kidnappings reported, the majority of which are directly connected to border issues of drugs and human smuggling.

Investigators believe that the actual numbers of kidnappings are much higher as these cases are rarely reported by the victims since they fear criminal charges and deportation.

Home invasions in Phoenix have increased nearly 50% in the past four years. In 2008, home invasions that involved more sophisticated and organized groups began to significantly increase; highlighted by an incident that resulted in over 100 rounds being fired by suspects during a homicide at a Phoenix home on June 22, 2008. The suspects were dressed in tactical attire, wearing Phoenix Police raid shirts, and bullet proof vests. The suspects indicated they were from Mexico and had communication devices and

weaponry similar to what police officers use, including AR-15 rifles and handguns. It is believed there were as many as 20 suspects involved in this crime who engaged in counter-surveillance, forced residential entry, false identification as police officers and use of police-style tactics. Most often, the victims of home invasions are drug traffickers with access to money or drugs.

Similar cases continued to occur with suspects using the same method of operation with indications of planning and surveillance. This rise in crime associated with our 150 mile proximity to the southern border make Phoenix a major drug gateway, and brings associated violent crimes to the city. Due to budgetary constraints, Phoenix has been forced to reduce its manpower directed at drug enforcement operations during a time when drug related violence associated with **border issues** is on the rise.

**Program Design and Implementation: Project: “Eagle Eye”, (July 1, 2009 – June 30, 2011)**

The Phoenix Police Department’s Technical Surveillance Squad installs GPS surveillance units, covert microphones and cameras, store fronts, surveillance platforms and provides electronic support for Dialed Number Recorders, Trap and Trace and Title III wiretaps. This proposal, known as “Eagle Eye,” expands the capabilities of our Technical Surveillance Squad to support overall drug, border violence and related criminal investigations. The constant backlog of requests for equipment will be reduced under “Eagle Eye,” significantly increasing our ability to support the needs of our multi-jurisdictional efforts. This project will allow the department to hire an additional detective and analyst, which assists in creating and preserving jobs while increasing the likelihood of successful operations. Under this proposal, we will track and compare the number of requests for tactical surveillance equipment to previous year’s requests and the number of additional investigations conducted. We will also track the number of Drug

Trafficking Organizations (DTO's) and Money Laundering Organizations (MLO's) disrupted and or dismantled. **This equipment and personnel will directly support our law enforcement efforts dealing with border related home invasions and associated violence.** Specifically, the Technical Surveillance Squad directly supports the department's Home Invasion Kidnapping Enforcement (HIKE) Squad. In July, 2008, the HIKE Task Force was created, partnering with federal agencies including the Bureau of Alcohol Tobacco Firearms and Explosives, Immigration and Customs Enforcement and the Border Enforcement Security Task Force (BEST) to take disposition on kidnappings and home invasions with an emphasis on organized cells and border-related crimes. **Kidnapping investigations are extremely resource intensive** and the use of technical/electronic surveillance along with intelligence analysis are critical in quickly resolving these cases. Investigators skilled in analytic methods, performing interviews and conducting follow-up to aid in locating the victim are needed. Currently, investigators are utilized since neither the Technical Surveillance Squad or the HIKE/ Robbery Unit have analysts to conduct this research. **This project includes the hiring of a sworn detective and a criminal intelligence analyst.** The detective will support the installation and monitoring of the Technical Service equipment while the criminal intelligence analyst will conduct research and analyze the data to establish criminal patterns and relationships between suspects and criminal organizations. Since the establishment of the HIKE Task Force, the Phoenix Police Department has made over 300 related arrests and dismantled over 35 kidnapping cells. HIKE has received strong sentencing and prosecution through a partnership with the Maricopa County Attorney's Office which has committed and assigned special crimes prosecutors to our cases.

Human Smuggling operations are similar in complexity and usually relate directly to kidnapping and drug crimes. Again, this proposal assists us in **acquiring and maintaining**

**surveillance and tracking equipment for interdiction support.** Phoenix works closely with Immigrations and Customs Enforcement and makes numerous smuggler arrests. Once a suspect is identified, our strategies include determining alienage and status of the suspect. A suspect checklist of federal databases through our regional Fusion Center as well as ICE, probation, parole, and criminal history is conducted.

Project “Eagle Eye” will support and **enhance our law enforcement resources for narcotic-related investigations, prosecutions, and intelligence gathering sharing activities.** During the past year, the Technical Investigations Unit has received over 550 requests for assistance and calls continue to increase. We believe this is due to successes assisting other bureaus, task forces, and outside agencies with their investigations.

Electronic surveillance of suspects through the use of Dialed Number Recorders and wiretap operations are an effective means of gathering evidence to prosecute and dismantle smuggling organizations. Phoenix is a major distribution hub for narcotics smuggled into the United States. Therefore, the potential for interdicting large quantities of narcotics and arresting suspects involved in multinational organizations is great. Project “Eagle Eye” will expand the capabilities of The Phoenix Police Department which supports HIDTA, thereby **enhancing multi-jurisdictional drug trafficking task forces.**

**Media headlines naming Phoenix the kidnapping capital of the nation are detrimental to our community.** Failure to address these crimes could lead to further negative reporting and a decrease in the livability of Phoenix. This would likely have a negative impact on our overall economic condition. Dismantling / disrupting these illegal organizations, will improve safety levels and the quality of life in Phoenix and the surrounding communities, promoting growth and economic recovery.

The items listed in the budget include: computer hardware to improve and update Title III investigations, electronic recorders and transmitters, video and still cameras and equipment for surveillance purposes, updated GPS systems for tracking, a money-drop vehicle used for kidnapping investigations and electronic duplication machines for operational needs.

**Capabilities / Competencies:**

The Phoenix Police Department and our partners have had significant success in our drug interdiction efforts. The Drug Enforcement Bureau is actively involved in the High Intensity Drug Trafficking Area (HIDTA) Program. In Phoenix, our HIDTA initiative is identified as the Metro Intelligence Support Technical and Investigative Center (MISTIC). The co-location of task forces reduces duplication of efforts, increases interagency cooperation, enables sharing of intelligence, and improves the efficiency and effectiveness of narcotics interdiction operations in our community and region. The Technical Investigations Unit within our Drug Enforcement Bureau provides assistance to all our HIDTA partners as well as all other local and federal law enforcement agencies such as the Drug Enforcement Administration, and Immigrations and Customs Enforcement. Our local/regional/national/international HIDTA Partners include:

- Arizona Drug Intelligence Task Force
- Arizona Alliance Planning Committee
- Arizona Regional Training Initiative
- Border Anti-Narcotics Network Counter Narcotics Alliance
- HIDTA Enforcement Agencies Task Force
- HIDTA Web Based Intelligence System
- Investigative Support Center (Tucson)
- Maricopa County Methamphetamine Task Force
- Mohave Area General Narcotics Enforcement Team
- Partners Against Narcotic Traffic
- Phoenix Financial Task Force
- Tucson Financial Task Force
- US Marshals Office

The Phoenix Police Department also partners with approximately 32 other local, state and federal law enforcement agencies in Arizona. The MISTIC initiative fulfills specific goals and

needs of the Office of National Drug Control Policy (ONDCP)/HIDTA strategies as listed in the Arizona Drug Strategy for FY-2009. The Phoenix Drug Enforcement Bureau analysts combine street level and major Drug Trafficking Organizations' intelligence and report weekly to the Arizona Drug Intelligence Task Force, the Investigative Support Center and Arizona Region HIDTA Annual Report. Interdiction intelligence and Title 3 intelligence is reported to the Intelligence Fusion Center, El Paso Information Center (EPIC). This information is also shared with the nationally based Special Operations Division (SOD). Intelligence information is distributed through our Arizona Counter Terrorism Information Center to our regional information sharing system, Fusion Centers, and the FBI's N-Dex system. Also information is disseminated to local and state-wide drug units, as well as many agencies out of state through Joint Counter Narcotics Task Force participation. Of note, in 2007-2008, Phoenix narcotics investigations alone included seizures of over 442 kilograms of cocaine, 42,338 kilograms of marijuana and over 43 million dollars in U.S. currency and real property. This entailed nearly 2000 drug crime arrests along with 17 Drug Trafficking and Money Laundering Organizations disrupted and 15 dismantled.

Regarding capabilities with grant funding, the Phoenix Police Department grant specialists; track program reporting deadlines, goal accomplishment, ensure compliance with all draw-downs, financial reports and follow standard accounting practices. Fiscally, we maintain separate grant records and assure that grant expenditures are allowable and appropriate.

**Impact/Outcomes, Evaluation, Sustainment, and Description of the Applicant's Plan for Collection of the Data Required for Performance Measures.**

Phoenix has participated in numerous evaluations conducted by the National Institute of Justice, including gang issues, cold cases, and currently, Juvenile Court Processes. Our past

participation has demonstrated our capacity to provide quality data and assistance in a program evaluation. Our data management and planning and research resources will be able to sufficiently respond to this evaluation process. Program effectiveness will be demonstrated by the attainment of the listed performance measures, and our increased capacity to provide technical surveillance services to our many partners. Our goals include increasing the number of successful investigations to disrupt / dismantle DTO's and respond to the increased demand for services on border violence related criminal investigations. Our objectives are:

<b>Objectives</b>	<b>Performance Measures</b>	<b>DATA: 3-Month Reporting Period</b>	<b>DESCRIPTION (What exactly is being provided)</b>
<b>Categories I-III Recovery Act: Preserving jobs</b>	The Phoenix Police Department's Drug Enforcement Bureau's Technical Surveillance Unit will increase its current manpower adding an additional detective to the unit of 4. Also temporary Detectives will be used if available.	The Phoenix Police Department will report on its ability to maintain its current manpower in the Technical Surveillance Unit. This will reinstate one sworn position	The Drug Enforcement Bureau has significantly declined in manpower over the past 18 months losing 4 squads. These positions transferred to patrol functions due to budgetary issues. Recovery Act funding will ensure the Dept.'s Technical Surveillance Unit will remain active and fully functional in the future to assist internal and external partners with investigations.
<b>Categories I-III Recovery Act: Creating jobs</b>	Recovery Act funding will create one full-time criminal intelligence analyst position that will work directly with detectives and support data-driven strategies to combat criminal narcotics activities.	One full-time criminal intelligence analyst will be hired in the first six months of the grant award.	This information on the full time employee will be submitted with the quarterly report as applicable.
<b>Categories I-III Recovery Act: Promoting economic recovery</b>	The Technical Surveillance Squad received 550 electronic service requests in CY2007 and CY2008. Many of those could not be	Some service requests could not be completed due to equipment unavailability. The Technical Surveillance	Recovery Act funding ensures the Technical Surveillance Unit will be better equipped to assist the Dept.'s requests as well as those from partnering law enforcement agencies. The Dept. does not anticipate disruptions in services

**Program Narrative**

<b>Objectives</b>	<b>Performance Measures</b>	<b>DATA: 3-Month Reporting Period</b>	<b>DESCRIPTION (What exactly is being provided)</b>
	met due to lack of equipment. The Recovery Act funds will purchase Technical Surveillance equipment, which supports economic recovery and increases service delivery	detectives provide GPS tracking as well as visual and audio recordings for sensitive investigations. These requests and use of equipment will be tracked and reported	rather this funding will enhance services. The Technical Surveillance Unit is the only unit to provide electronic services for investigations. They are mission critical to drug and money laundering investigations due to the complex nature of Drug Trafficking, Money Laundering and Human smuggling .
<b>Categories I-III Recovery Act: Promoting economic recovery</b>	The Drug Enforcement Bureau has in excess of 40 partnerships within the state. These partnerships include federal, state, and local agencies. Phoenix is a strong HIDTA partner	Partnerships have been established and will be maintained to fulfill service requests internally and with other partnering law enforcement agencies.	Phoenix Police have many collaborative partnerships they will maintain, including with the Drug Enforcement Agency (DEA), Immigration and Customs Enforcement (ICE), Arizona Department of Public Safety (AZDPS). The Drug Enforcement Bureau also partners with 21 other HIDTA initiatives within the state.
<b>Category I: To combat criminal narcotics activity along the Southern border</b>	Will use current recap reports already in place from the HIDTA Metro Intelligence Support and Technical Investigation Center (MISTIC) initiative.	The Phoenix Police Department will maintain a current recap reporting system for grant quarterly reports as required.	The Return On Investment will be determined by recap reports. These reports will reflect seizures in four categories: drugs, weapons, real/property, and U.S. Currency.

The timeline with more detailed goals, strategies and activities can be found in Attachment 4.

This will be a 24 month project and the City of Phoenix intends to continue to utilize this equipment and personnel beyond the grant period for the ongoing work of drug and border related violence investigations. Phoenix will sustain the two added positions through general funds or tax revenue sources available to the city at the conclusion of this grant project.

Project Timeline/  
Positions Descriptions

Related Objective	Activity	Expected Completion date	Responsible Person
2) Track number of Drug Trafficking and Money Laundering Organizations disrupted or dismantled during the grant award.	Utilize current data tracking methods of weekly reports. Maintain comparative analysis of DTO's and MLO's disrupted or dismantled prior to and during the grant award.	Quarterly throughout the grant period	Lt. V. Piano and Sgt. M. Nickel Drug Enforcement Bureau and the Crime Analysis and Research Unit
3) Increase support to HIDTA and non-HIDTA partners with enhanced Technical surveillance equipment.	Track requests for equipment and numbers of operations supported with technical surveillance equipment.	Quarterly throughout the grant period	Lt. V. Piano and Sergeant J. Wals, supervisors of Technical Services Unit
4) Continue information sharing with Regional Information Sharing Systems and Fusion Centers.	Ensure appropriate information continues to be shared regionally and nationally.	Quarterly throughout grant period	Lt. V. Piano supervisor and Criminal Intelligence Analyst (to be hired)
5) Track the Return On Investment.	Will be determined by recap reports where purchased equipment was used, the added sworn detective or crime intelligence analyst participated. These reports will reflect seizures in four categories: drugs, weapons, real property, and U.S. currency.	Quarterly throughout grant period	Sergeant M. Nickel, Administrative Sergeant in the Drug Enforcement Bureau

**Statement of Problem:**

The Phoenix metropolitan area serves as a transshipment point for illegal drugs and humans that are smuggled into the United States from Mexico. According to the 2009 Drug Market Analysis report for Arizona prepared by the National Drug Intelligence Center, crimes such as kidnappings and home invasion robberies have become more prevalent in Phoenix in recent years because they provide a lucrative means for drug trafficking organizations to raise capital.

The Phoenix Police Department has experienced the severity of this situation first hand; our city ranks first in the nation for the number of kidnapping incidents and second worldwide only to Mexico City. In 2009, there were nearly 4,000 robberies reported, kidnappings topped 300 and home invasions statistics were approaching 400. Reuters' national headline on October 8, 2008 read, "Criminals targeted in U.S. Kidnap Capital."

"PHOENIX (Reuters) - The criminal underworld in the sun-baked Arizona capital of Phoenix has long enjoyed the hot money profits from illicit smuggling of drugs and people over the border from Mexico. But now its members are living in fear as they are stalked by kidnapers after their proceeds, authorities say. Police in the desert city say specialized kidnap rings are snatching suspected criminals and their families from their homes, running them off the roads and even grabbing them at shopping malls in a spiraling spate of abductions."

Kidnappings in Phoenix increased nearly 60% in the four years prior to 2009. In the first three months of 2010 alone, there have been 63 kidnappings reported, the majority of which are directly connected to border issues of drug and human smuggling. Investigators believe that the actual numbers of kidnapping incidents are much higher as

## Program Narrative

these cases are rarely reported by the victims since they fear criminal charges and deportation.

Home invasion robberies in Phoenix increased nearly 50% in the four years prior to 2009. In 2008, home invasions that involved more sophisticated and organized groups began to significantly increase; highlighted by an incident that resulted in over 100 rounds being fired by suspects during a homicide at a Phoenix home on June 22, 2008. The suspects were dressed in tactical attire, wearing Phoenix Police raid shirts, and bullet proof vests. The suspects indicated they were from Mexico and had communication devices and weaponry similar to what police officers use, including AR-15 rifles and handguns. It is believed there were as many as 20 suspects involved in this crime who engaged in counter-surveillance, forced residential entry, false identification as police officers and use of police-style tactics. Most often, the victims of home invasions are drug traffickers with access to money or drugs.

Similar cases continued to occur with suspects using the same method of operation with indications of planning and surveillance. This rise in crime associated with our 150 mile proximity to the southern border makes Phoenix a major drug gateway, and brings associated violent crimes to the city. Due to budgetary constraints, Phoenix has been forced to reduce its manpower directed at drug enforcement operations during a time when drug-related violence associated with border issues is on the rise. Funding provided by this grant will enable the Phoenix Police Department to expand our capabilities associated with combating drug-related crimes and border-related violence immediately following receipt of funds.

## Program Narrative

**Program Design and Implementation: Project: “Eagle Eye,” (October 1, 2010 – September 30, 2012)**

**This grant will supply needed equipment, provide for additional use of standby personnel and overtime to directly support our law enforcement efforts dealing with border related crimes and the associated violence.** Project Eagle Eye will directly support the department’s Drug Enforcement Bureau and its multifaceted efforts at combating Drug and Human smuggling and associated crimes. Eagle Eye will specifically support our Home Invasion Kidnapping Enforcement (HIKE) Squad housed within our Drug Enforcement Bureau. The HIKE Task Force was created in July 2008, partnering with federal agencies including the Bureau of Alcohol Tobacco Firearms and Explosives, Immigration and Customs Enforcement and the Border Enforcement Security Task Force (BEST) to take disposition on kidnappings and home invasion robberies with an emphasis on dismantling organized cells and addressing peripheral border-related crimes. **Kidnapping investigations are extremely resource intensive** and the use of technical/electronic surveillance along with intelligence analysis is critical in the quick and safe resolution of these cases. Investigators skilled in analytic methods, performing interviews and conducting follow-up to aid in locating the kidnapped victim are needed. Detectives within the Department’s Drug Enforcement Bureau will support the installation and monitoring of the Technical Service equipment. HIKE and other detectives along with criminal intelligence analysts will conduct research and analyze data to establish criminal patterns and relationships between suspects and criminal organizations. Since the establishment of the HIKE Task Force, the Phoenix Police Department has made over 400 related arrests and dismantled over 70 kidnapping cells. HIKE has received strong sentencing and prosecution through a

## Program Narrative

partnership with the Maricopa County Attorney's Office which has committed and assigned special crimes prosecutors to our cases.

Human Smuggling operations are similar in complexity and usually relate directly to kidnapping and drug crimes. Again, this proposal assists us in **acquiring and maintaining surveillance and tracking equipment for interdiction support**. Phoenix works closely with Immigrations and Customs Enforcement and makes numerous smuggler arrests. Once a suspect is identified, our strategies include determining alienage and status of the suspect. A check of federal databases through our regional Fusion Center as well as ICE, probation, parole, plus a criminal history of the suspect is conducted.

The cases involving home invasions, kidnappings, Drug Trafficking Organizations and Money Laundering Organizations rely heavily on technological tracking, surveillance and evidence gathering equipment. The Phoenix Police Department's Drug Enforcement Bureau routinely installs GPS surveillance units, covert microphones and cameras, store fronts, surveillance platforms and provides electronic support for Dialed Number Recorders, Trap and Trace and Title III wiretaps on drug-related criminal investigations. Eagle Eye expands the capabilities of our Drug Enforcement Bureau to support overall drug, border violence and related criminal investigations. The constant backlog of requests for equipment requested through the Bureau will be reduced under Eagle Eye, significantly increasing our ability to support the needs of our multi-jurisdictional efforts. The equipment purchased will replace older less technologically advanced equipment and will also provide new and more sophisticated equipment that will expand the Bureau's existing capabilities to be able to handle an increased number of requests.

## **Program Narrative**

Project Eagle Eye will support and **enhance our law enforcement resources for narcotic-related and human smuggling investigations, prosecutions, and intelligence gathering sharing activities**. This project will allow the Department to place additional authorized individuals as needed within our Drug Enforcement Bureau on standby for after-hours response. Standby requires the authorized employee to be available to respond to any request after-hours; this will allow the Bureau to expand its ability to support more narcotic-related and human smuggling investigations, as well as intelligence gathering and sharing activities associated with these crimes. Recent major budget cuts have forced the Department to significantly reduce standby and overtime expenses. The Drug Enforcement Bureau will be able to expand its capabilities by strategically placing authorized individuals on standby and utilizing overtime to support an increased number of investigations under Project Eagle Eye. This will allow after-hours response by detectives and provide response for the use of needed equipment during non-business hours. Under this proposal, the Department will track and compare the number of requests for tactical surveillance equipment to prior year's requests and the number of additional investigations conducted. With this grant we expect to increase the number of additional investigations we conduct by 10 % over the previous year. We also expect to increase the number of Drug Trafficking Organizations (DTO's) and Money Laundering Organizations (MLO's) disrupted and or dismantled as a result of this grant by 10 % over the previous year. During 2009, the Drug Enforcement Bureau received more than 750 requests for assistance and calls continue to increase. We believe this is due to successes assisting other bureaus, task forces, and outside agencies with their investigations.

Electronic surveillance of suspects through the use of Dialed Number Recorders and wiretap operations are an effective, but laborious means of gathering evidence to prosecute and

## **Program Narrative**

dismantle smuggling organizations. Phoenix is a major distribution hub for narcotics smuggled into the United States. Therefore, the potential for interdicting large quantities of narcotics and arresting suspects involved in multinational organizations is great. Project Eagle Eye will expand the capabilities of The Phoenix Police Department which supports HIDTA, thereby **enhancing multi-jurisdictional drug trafficking task forces.**

**Media headlines naming Phoenix the kidnapping capital of the nation are detrimental to our community.** Failure to address these crimes could lead to further negative reporting and a decrease in the livability of Phoenix. This would likely have a negative impact on our overall economic condition. Dismantling / disrupting these illegal organizations, will improve safety levels and the quality of life in Phoenix and the surrounding communities, promoting growth and economic recovery.

The items listed in the budget include: computer hardware to improve and update Title III Investigations, electronic recorders and transmitters, video and still cameras and equipment for surveillance purposes, updated GPS systems for tracking, and electronic duplication machines for operational needs. Furthermore, this proposal allows for strategic use of standby and overtime to increase our response on major investigations.

### **Capabilities / Competencies:**

The Phoenix Police Department has some of the most skilled and experienced supervisors and investigators assigned to conduct complex drug and human smuggling and money laundering investigations and with our law enforcement partners we have had significant success in our drug interdiction efforts. The Drug Enforcement Bureau is actively involved in the High Intensity Drug Trafficking Area (HIDTA) Program. In Phoenix, our HIDTA initiative is

## **Program Narrative**

identified as the Metro Intelligence Support Technical and Investigative Center (MISTIC). The co-location of task forces reduces duplication of efforts, increases interagency cooperation, enables sharing of intelligence, and improves the efficiency and effectiveness of narcotics interdiction operations in our community and region. The Phoenix Drug Enforcement Bureau provides assistance to all our HIDTA partners as well as all other local and federal law enforcement agencies such as the Drug Enforcement Administration, and Immigrations and Customs Enforcement. Our local/regional/national/international HIDTA Partners include:

- Arizona Drug Intelligence Task Force
- Arizona Alliance Planning Committee
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The Phoenix Police Department also partners with approximately 32 other local, state and federal law enforcement agencies in Arizona. The MISTIC initiative fulfills specific goals and needs of the Office of National Drug Control Policy (ONDCP)/HIDTA strategies as listed in the Arizona Drug Strategy for FY-2009. The Phoenix Drug Enforcement Bureau analysts combine street-level and major Drug Trafficking Organizations' intelligence and report weekly to the Arizona Drug Intelligence Task Force, the Investigative Support Center and Arizona Region HIDTA Annual Report. Interdiction intelligence and Title 3 intelligence is reported to the Intelligence Fusion Center, El Paso Information Center (EPIC). This information is also shared with the nationally based Special Operations Division (SOD). Intelligence information is distributed through our fusion center, the Arizona Counter Terrorism Information Center as well

## **Program Narrative**

as to our Regional Information Sharing System (RISS Project), other Fusion Centers, and the FBI's N-Dex system. Also information is disseminated to local and state-wide drug units, as well as many agencies out of state through Joint Counter Narcotics Task Force participation. Of note, in 2009, Phoenix narcotics investigations alone included seizures of more than 38 kilograms of cocaine, 6,000 kilograms of marijuana and over 7 million dollars in U.S. currency and real property. This entailed nearly 900 drug crime arrests including the dismantling and or disruption of a number of Drug Trafficking and Money Laundering Organizations.

Regarding capabilities with grant funding, the Phoenix Police Department grant specialists: track program reporting deadlines, goal accomplishment, ensure compliance with all draw-downs, financial reports and follow standard accounting practices. Fiscally, we maintain separate grant records for all of our grants and assure that grant expenditures are allowable and appropriate.

### **Impact/Outcomes, Evaluation, Sustainment, and Description of the Applicant's Plan for Collection of the Data Required for Performance Measures.**

Phoenix has participated in numerous evaluations conducted by the National Institute of Justice, including gang issues, cold cases, and currently, Juvenile Court Processes. Our past participation has demonstrated our capacity to provide quality data and assistance in a program evaluation. Our data management and planning and research resources will be able to sufficiently respond to this evaluation process. Program effectiveness will be demonstrated by the attainment of the listed performance measures, and our increased capacity to provide technical surveillance services to our many partners. Our goals include increasing the number of successful investigations to disrupt / dismantle DTO's and respond to the increased demand for services on border violence related criminal investigations. Our objectives are: